

## **Center for Immigrants' Rights Clinic**

## The Immigration Act of 1965: 60 Years Later

## Did You Know?

- The 1965 Immigration Act (Hart-Celler Act) was signed into law on October 3, 1965, by President Lyndon B. Johnson. While President Lyndon B. Johnson signed the Act, Senator Philip Hart of Michigan and Representative Emanuel Celler of New York were the Act's two main sponsors. The Act is considered to have "set in motion powerful demographic forces that are still shaping the United States today."
- The national origins system was the culmination of a series of laws passed by Congress in 1917, 1921, and 1924. The sponsors of these laws heavily favored Central, Northern, iv and Western European immigration into the United States, allocating 55% of the total quota admissions to these areas of Europe. in the fiscal year 1924-1925, Germany received the largest quota, amounting to 51,227, with the next highest allocated to Great Britain/Northern Ireland at 34,007 and the Irish Free State (now Ireland) at 28,567. The national origins system established ethno-racial quotas, with the goal of returning to largely Northern and Western European immigration. Thus, these acts collectively aimed to ban immigration from Asia and largely limit immigration from Africa and Southern and Eastern Europe. xi
- In 1952, the McCarran-Walter Act, also known as the Immigration and Nationality Act of 1952, preserved the national origin quota established in the Immigration Acts of 1921 and 1924 while also instituting new quotas based on race for Asian nations by counting individuals with at least one Asian parent, born anywhere in the world, under the national quota.xii
- The 1965 Act changed immigration policy by discriminatory quotas based on race and ethnicity. The Act abolished the national-origins quota system, which historically "favored immigrants from northern Europe and the British Isles, discriminated against those from southern and eastern Europe, and barred those from Asia and non-whites from entering the country." xiv
- The 1965 Act also amended the Immigration and Nationality Act to provide that "No person shall receive any preference or priority or be discriminated against in the issuance of an immigrant visa because of his race, sex, nationality, place of birth, or place of residence."xv
- The Civil Rights movement helped shape reform in immigration policy by highlighting unfair discrimination on the basis of race, color, religion, sex, or national origin. After the Civil Rights Act of 1964 and the Voting Rights Act of 1965 were passed, wii legislators began

scrutinizing immigration laws that were based on national origin. Shifts to family reunification through the 1965 Act was considered a civil rights achievement because of the constitutional protections given to family unity in the United States. xviii

- The 1965 Act shifted the framework towards family-based immigration. Xix About 74% of permanent visas were awarded to family reunification categories whereas before 1965 visas had been split roughly equally between family and employment categories. Xix
- However, the 1965 Act also imposed first-ever numerical limits on immigration from Latin America. These limits, imposed by segregationists in Congress, added more controls and penalties to those seeking entry. Even after dismantling the national origins quota, Mexican migration was recast as "illegal."xxi
- In 1965, Hispanic people comprised only 4% of the United States population. \*xiii\* Asian Americans comprised only 1% of the United States Population. \*xiii\* After the passing of the 1965 Act, these numbers rose. By 2015, people who described themselves as Hispanic or Latino increased to 18% and Asian Americans to 6%. \*xxiv\* In 2022, Hispanics comprised 19.1% of the United States population, \*xxv\* and Asian Americans comprised approximately 5.9%. \*xxvi\*
- From 1980 to 2013, the Indian immigrant community in the United States increased from 206,000 to 2.04 million. The 1965 Act is considered to be a contributing factor to this increase in Indian immigration since there were approximately only 12,000 Indian immigrants in 1960. xxvii

<sup>&</sup>lt;sup>1</sup> Immigration and Nationality Act, LBJ PRESIDENTIAL LIBR., https://www.lbjlibrary.org/news-and-press/media-kits/immigration-and-nationality-

act#:~:text=The%20Immigration%20and%20Nationality%20Act%20abolished%20quotas%2C%20opening%20the%20doors .President%20John%20F (last visited Sept. 6, 2025).

<sup>&</sup>lt;sup>ii</sup> *Immigration and Nationality Act of 1965*, HIST., ART & ARCHIVES: U.S. HOUSE OF REPRESENTATIVES, https://history.house.gov/Historical-Highlights/1951-2000/Immigration-and-Nationality-Act-of-

<sup>1965/#:~:</sup>text=October%2003%2C%201965,immigration%20based%20on%20national%20origin (last visited Sept. 2, 2025).

iii Muzaffar Chisti et al., *Fifty Years On, the 1965 Immigration and Nationality Act Continues to Reshape the United States*, MIGRATION POL'Y INST. (Oct. 15, 2015), https://www.migrationpolicy.org/article/fifty-years-1965-immigration-and-nationality-act-continues-reshape-united-states.

iv Muzaffar Chishti & Julia Gelatt, *A Century Later, Restrictive 1924 U.S. Immigration Law Has Reverberations in Immigration Debate*, MIGRATION POL'Y INST. (May 15, 2024), https://www.migrationpolicy.org/article/1924-us-immigration-act-history

<sup>&</sup>lt;sup>v</sup> *Did My Family Really Come "Legally"?*, Am. IMMIGR. COUNCIL (Aug. 10, 2016), https://www.americanimmigrationcouncil.org/fact-sheet/did-my-family-really-come-legally-todays-immigration-laws-created-a-new-

reality/#:~:text=The%20Quota%20Law%20of%201921,Southern%20and%20Eastern%20European%20countries. 
vi Andrew B. Baxter & Alex Nowrasteh, *A Brief History of U.S. Immigration Policy from the Colonial Period to the Present Day*, CATO INST. (Aug. 3, 2021), https://www.cato.org/policy-analysis/brief-history-us-immigration-policy-colonial-period-present-day

vii Proclamation 1703—Establishing Nationality Quota of Aliens Allowed Entry During Fiscal Year 1924-1925, AMER. PRESIDENCY PROJECT (June 30, 1924) https://www.presidency.ucsb.edu/documents/proclamation-1703-establishing-nationality-quota-aliens-allowed-entry-during-fiscal-year.

viii Muzaffar Chishti & Julia Gelatt, *A Century Later, Restrictive 1924 U.S. Immigration Law Has Reverberations in Immigration Debate*, MIGRATION POL'Y INST. (May 15, 2024), https://www.migrationpolicy.org/article/1924-us-immigration-act-history

ix *Id.*; *The Immigration Act of 1924, OFF. HISTORIAN*, https://history.state.gov/milestones/1921-1936/immigration-act (last visited Sep. 30, 2025).

<sup>x</sup> Muzaffar Chishti & Julia Gelatt, *A Century Later, Restrictive 1924 U.S. Immigration Law Has Reverberations in Immigration Debate*, MIGRATION POL'Y INST. (May 15, 2024), https://www.migrationpolicy.org/article/1924-us-immigration-act-history

- xi *The Immigration Act of 1924*, OFF. HISTORIAN, https://history.state.gov/milestones/1921-1936/immigration-act (last visited Sep. 30, 2025). Germany's borders changed a few times during the period in which the 1965 Act was enacted; thus, Germany could be considered Central or Northern Europe. However, our focus here is that Germany and the British Isles were favored countries with the Act.
- xii *The Immigration and Nationality Act of 1952 (The McCarran-Walter Act)*, OFF. HISTORIAN, https://history.state.gov/milestones/1945-1952/immigration-act (last visited Sept. 3, 2025). xiii *Id*
- xiv *Id.*; Tom Gjelten, *The 1965 Immigration Act: Opening the Nation to Immigrants of Color*, GILDER LEHRMAN AM. HIST. https://www.gilderlehrman.org/history-resources/essays/1965-immigration-act-opening-nation-immigrants-color (last visited Sept. 7, 2025).
- xv Pub. L. No. 89-236, 79 Stat. 911, 911 (1965) (codified in 8 U.S.C. § 1152). The 1965 Act provided exceptions to this prohibition on discrimination, provided in section 101(a)(27), section 201(b), and section 203 of the immigration statutes. xvi Todd Scribner, *How the Civil Rights Movement Influenced U.S. Immigration Policy*, U.S. CONF. CATH. BISHOPS, https://www.usccb.org/committees/african-american-affairs/how-civil-rights-movement-influenced-us-immigration-policy (last visited Sept. 1, 2025).
- xvii Rose Cuison Villazor, *The 1965 Immigration Act: Family Unification and Nondiscrimination Fifty Years Later*, in The IMMIGRATION AND NATIONALITY ACT OF 1965: LEGISLATING A NEW AMERICA 199 (Gabriel J. Chin & Rose Cuison Villazor, eds., 2015).
- xviii Stanley v. Illinois, 405 U.S. 645, 651 (1972) ("The integrity of the family unit has found protection in the Due Process Clause of the Fourteenth Amendment, . . . the Equal Protection Clause of the Fourteenth Amendment, . . . and the Ninth Amendment . . . ."); Moore v. City of East Cleveland, Ohio, 431 U.S. 494, 505–06 (1977) ("Whether or not such a household is established because of personal tragedy, the choice of relatives in this degree of kinship to **live together** may not be lightly denied by the State.") (emphasis added).
- xix David S. FitzGerald & David Cook-Martin, *The Geopolitical Origins of the U.S. Immigration Act of 1965*, MIGRATION POL'Y (Feb. 5, 2015), https://www.migrationpolicy.org/article/geopolitical-origins-us-immigration-act-1965.
- xx Phillip E. Wolgin, *Family Reunification is the Bedrock of U.S. Immigration* Policy, Am. PROGRESS (Feb. 12, 2018), https://www.americanprogress.org/article/family-reunification-bedrock-u-s-immigration-policy/.
- xxi Mae Ngai, Impossible Subjects: Illegal Aliens and the Making of Modern America 227–64 (2004).
- xxii Modern Immigration Wave Brings 59 Million to U.S., Driving Population Growth and Change Through 2065, PEW RSCH. CTR., https://www.pewresearch.org/race-and-ethnicity/2015/09/28/modern-immigration-wave-brings-59-million-to-u-s-driving-population-growth-and-change-through-2065/ (last visited Sept. 10, 2025). xxiii Id.
- xxiv Id.
- XXV Hispanic/Latino Health, U.S. DEP'T OF HEALTH & HUM. SERVS. OFF. MINORITY HEALTH,
- https://minorityhealth.hhs.gov/hispaniclatino-health (last visited Sept. 10, 2025). The U.S. Census Bureau defines Hispanic or Latino as individuals of "Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture or origin, regardless of race." *Id.*
- xxvi Asian American Health, U.S. DEP'T OF HEALTH & HUM. SERVS. OFF. MINORITY HEALTH, https://minorityhealth.hhs.gov/asian-american-health (last visited Sept. 10, 2025). "The U.S. Census Bureau defines 'Asian' as a person having origins in any of the original peoples of the Far East, Southeast Asia, or the Indian subcontinent, including, for example, India, China, the Philippine Islands, Japan, Korea, or Vietnam." *Id.* The Census also includes those who indicate their race as "Asian Indian, Chinese, Filipino, Korean, Japanese, Vietnam, and 'Other Asian' or provide other detailed Asian responses such as Pakistani, Cambodian, Hmong, Thai, Bengali, Mien, etc." *Id.*
- xxvii Erika Lee, *Legacies of the 1965 Immigration Act*, S. ASIAN AM. DIGIT. ARCHIVE (Oct. 1, 2015), https://www.saada.org/tides/article/legacies-of-the-1965-immigration-act.